

Message Text

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ACTION IO-14

INFO OCT-01 AF-10 EUR-25 EA-11 ISO-00 CIAE-00 DODE-00

PM-07 H-03 INR-11 L-03 NSAE-00 NSC-07 PA-04 RSC-01

PRS-01 SP-03 SS-20 USIA-15 ACDA-19 OMB-01 SAM-01

ARA-16 NEA-14 DRC-01 /188 W
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R 062345Z SEP 74

FM USMISSION USUN NEWYORK

TO SECSTATE WASHDC 5313

INFO AMEMBASSY ATHENS

AMEMBASSY ANKARA

AMEMBASSY NICOSIA

AMEMBASSY LONDON

AMEMBASSY LIMA

AMEMBASSY JAKARTA

AMEMBASSY YAOUNDE

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USLO PEKING

USMISSION NATO

C O N F I D E N T I A L USUN 3069

E.O. 11652: GDS

TAGS: PFOR, UNSC, CY

SUBJ: NON-ALIGNED PROPOSAL FOR SC MISSION ON CYPRUS

SUMMARY: AFTER DAY OF CONVERSATIONS WITH ASSORTED
AMBASSADORS, WE APPEAR TO HAVE SLOWED DOWN TEMPORARILY,
IF NOT STOPPED, SOV SUPPORTED NON-ALIGNED MOVE TO SEND
THREE-NATION FACT-FINDING MISSION TO CYPRUS. KEY PROPONENTS,
INDONESIA AND PERU, NOW ARE RECONSIDERING BECAUSE OF MOUNTING
TURKISH OPPOSITION PLUS USG RESERVATIONS ABOUT WHETHER
SUCH MISSION WLD UNDERCUT WALDHEIM SUCCESS IN
GETTING ON-SCENE TALKS STARTED ON CYPRUS. END SUMMARY.

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1. IN THREE CONVERSATIONS WITH TURKISH REP OLCAY,

HE GREW PROGRESSIVELY MORE NEGATIVE TOWARD BACK-STATE NON-ALIGNED PROPOSAL. HE REPORTED HE HAD DELIVERED "CLEAR MESSAGE" TO INDO REP SANI, WHO APPARENTLY MAIN AUTHOR. SANI, AFTER HEARING OLCAY'S OBJECTIONS, LESS ENTHUSIASTIC ABOUT HIS INITIATIVE EVEN THOUGH SANI BELIEVES SC MUST "DO SOMETHING" TO DEMONSTRATE TO THE WORLD IT PLAYING EFFECTIVE PEACE-MAKING ROLE ON CYPRUS. SANI HAS NOW TOLD TURKS HE WLD NOT MOVE AHEAD IF TURKEY OBJECTS.

2. IN CONVERSATION WITH AMB SCALI, SANI BEGAN BEG RETREAT. HE REPORTED HE "QUITE WILLING TO BE CONVINCED" HIS PROPOSAL NOT USEFUL AT THIS STAGE, PARTICULARLY IF SYG (ACTING UNDER SC AEGIS) HAS ALREADY PERSUADED GREEK-TURKISH-CYPTIOT LEADERS TO BEGIN HUMANITARIAN DISCUSSION WITH PROSPECT POLITICAL ISSUES ALSO WILL BE CONSIDERED LATER. SANI ALLEGED HE WAS NOT INSPIRED BY YUGOSLAVIA TO FLOAT PROPOSAL EVEN THOUGH HE ACKNOWLEDGED TALKING WITH NEW YUGO PERM REP WHO BRIEFED NON-ALIGNED TUESDAY ON DESIRABILITY OF SUCH INITIATIVE. SANI SAID IN VIEW OF TURKISH RESERVATIONS, HE WILL NOW DISCUSS MATTER ANEW WITH PRINCIPAL CO-SPONSOR, PERUVIAN REP, AND ALSO DISCUSS ISSUE WITH SYG.

3. BRITISH PERM REP RICHARD, AFTER YESTERDAY SAYING HE WAS "NEUTRAL TO POSITIVE", SAID, AFTER DISCUSSING MATTER AT LENGTH WITH SCALI, HE NOW "NEUTRAL TO NEGATIVE" TOWARD IDEA AND THAT HE WLD MAKE THIS KNOWN WHEN ASKED. AS SC PRESIDENT, RICHARD SAID, HE DID NOT PLAN TO INITIATE ANY KIND OF CONSULTATIONS ON IDEA OR PROMOTE IT IN ANY WAY. HE NOTED THAT AM EMB IN LONDON HAD EXPRESSED TO FONOFF VIEWS REMARKABLY SIMILAR TO SCALI'S AND THAT FONOFF HAD DIRECTED HIM TO AGREE ON JOINT STRATEGY IN DISCUSSIONS WITH SCALI WHICH HE NOW FELT HAS BEEN ACCOMPLISHED.

4. PERUVIAN REP DE CUELLAR EMPHASIZED HE NEVER HAS BEEN ENTHUSIASTIC ABOUT IDEA BECAUSE HE PERSONALLY DOES NOT WANT TO GO TO CYPRUS. HE FIRST HEARD OF PROPOSAL IN DISCUSSION WITH ITALIAN AMB PLAJA, HE SAID, WITH IDEA THAT SUCH A MISSION MINUS ANY SOV OR EASTERN EUROPEAN REP, MIGHT SERVE TO DEFLECT ANY LENGTHY GA DISCUSSION
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OF CYPRUS ISSUE. DE CUELLAR ACKNOWLEDGED, HOWEVER, IT WLD BE IMPOSSIBLE TO INSURE THAT CYPRUS WLD NOT BE DISCUSSED IN GA REGARDLESS OF ANY SUCCESS PROPOSED NON-ALIGNED MISSION MIGHT HAVE. HE SAID MALIK BACKED HIS IDEA BUT DID NOT ORIGINATE IT, AND OF COURSE WLD HAVE PREFERRED SOV MEMBER. MAKE-UP OF PROPOSED GROUP WOULD BE ONE ASIAN, ONE LATIN AMERICAN, AND ONE AFRICAN, BUT THOSE SELECTED WOULD BE NOT RECOGNIZED AS REGIONAL REPS LEST

OTHER REGIONS NOT INCLUDED MIGHT OBJECT. DE CUELLAR ACKNOWLEDGED THAT ANY SUCH MISSION MIGHT BE INTERPRETED BY SOME AS A SOV DIPLOMATIC SUCCESS. HE EMPHASIZED STRONGLY THAT WHOLE IDEA IS NOW IN "HIGHLY TENTATIVE" STAGE AND THAT HE NOT PUSHING PROPOSAL ACTIVELY IN VIEW OF RESERVATIONS I HAD AND WHICH TURKS HAVE EXPRESSED STRONGLY.

5. GREEK AMB CARAYANNIS SAID HE HAS RELAYED IDEA TO ATHENS WHICH HAS TOLD HIM IT WOULD BE "RATHER HAPPY" TO SUPPORT SUCH NON-ALIGNED MISSION, HE SAID ATHENS WOULD BE VERY WARY ABOUT PROPOSED MEMBERSHIP OF MOSLEM COUNTRIES BUT WOULD NOT OBJECT TO INDO, THOUGHT IT WOULD TAKE DIM VIEW OF MAURITANIA AS AFRICAN MEMBER. GREEK GOVT WOULD SEEK TO BE HELPFUL IN COOPERATING WITH MISSION AND DID NOT ENVISION THAT IS PRESENCE WOULD HAMPER ON-SITE DENKTASH - CLERIDES DISCUSSIONS. CARAYANNIS PROFESSED TO HAVE NO KNOWLEDGE WHATEVER THAT YUGOS PUSHING PROPOSAL. CYPRIOT MISSION SAYS IT UNINSTRUCTED, AND ONLY MILDLY POSITIVE TOWARD PLAN.

COMMENT: SOV, ASSISTED BY YUGOS ON SIDELINE, CAN BE EXPECTED TO SEEK TO REVIVE PROPOSAL ONCE THEY DISCOVER IT HAS BEEN SIDETRACKED FOR TIME BEING, ANY MAJOR TURKISH MILITARY MOVE ON CYPRUS OF FLOUTING OF CEASE-FIRE WILL BE HIGHLY LIKELY TO PUMP NEW LIFE INTO THIS OR WORSE NON-ALIGNED VENTURE. ANY BREAKDOWN OF CLERIDES-DENKTASH TALKS ALSO WLD TRIGGER NON-ALIGNED INTO ACTION.
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